CHILD WELFARE PROCESSES
2004 GENERAL SESSION
STATE OF UTAH
Sponsor: Mike Thompson
LONG TITLE
General Description:
This bill amends Child and Family Services and the Judicial Code.
Highlighted Provisions:
This bill:
<ul><li>amends the definition of "protective services";</li></ul>
<ul> <li>requires notice to parents of their statutory and constitutional rights before</li> </ul>
conducting a child abuse, neglect, or dependency investigation;
<ul> <li>prohibits a reporter of child abuse from acting as a support person in a preremoval</li> </ul>
interview;
<ul><li>makes technical corrections to the terms "unsubstantiated" and "substantiated";</li></ul>
<ul> <li>prohibits a juvenile court from using disability of a parent as a basis for removing a</li> </ul>
child from the custody of the parent;
<ul> <li>imposes district court limits on any juvenile court using a parent's disability as a</li> </ul>
basis for changing a custody award made in district court;
<ul> <li>expands interdisciplinary child protection team membership;</li> </ul>
<ul> <li>amends preferential placement provisions for children removed from their homes</li> </ul>
due to abuse, neglect, or dependency;
<ul> <li>makes appointment of a guardian ad litem in child abuse, neglect, and dependency</li> </ul>
cases optional;
• grants a right of refusal to the parent of a minor in the appointment of a guardian ad
litem and allows the parent to designate a guardian ad litem, subject to court review;



28	<ul> <li>requires the Division of Child and Family Services to accommodate and honor the</li> </ul>
29	moral and religious beliefs of those it serves;
30	<ul> <li>requires the Division of Child and Family Services to design treatment plans in a</li> </ul>
31	manner that minimizes disruption to the normal activities of the child's family;
32	<ul><li>expands access to juvenile court proceedings;</li></ul>
33	<ul> <li>limits the types of identifying information that may be stricken from a record</li> </ul>
34	released by the Division of Child and Family Services to specified individuals;
35	<ul> <li>requires recording of ex parte communications between a judge and other parties to</li> </ul>
36	an abuse, neglect, or dependency proceeding; and
37	<ul> <li>makes conforming changes and technical corrections.</li> </ul>
38	Monies Appropriated in this Bill:
39	None
40	Other Special Clauses:
41	This bill takes effect on July 1, 2004.
42	<b>Utah Code Sections Affected:</b>
43	AMENDS:
44	30-3-10, as last amended by Chapter 269, Laws of Utah 2003
45	62A-4a-101, as last amended by Chapters 281 and 283, Laws of Utah 2002
46	62A-4a-205, as last amended by Chapter 306, Laws of Utah 2002
47	62A-4a-409, as last amended by Chapter 265, Laws of Utah 2002
48	62A-4a-412, as last amended by Chapter 68, Laws of Utah 2003
49	78-3a-105, as last amended by Chapter 68, Laws of Utah 2003
50	78-3a-115, as last amended by Chapter 332, Laws of Utah 2003
51	78-3a-301 (Effective 07/01/04), as last amended by Chapter 171, Laws of Utah 2003
52	78-3a-304.5, as enacted by Chapter 302, Laws of Utah 1995
53	78-3a-307, as last amended by Chapters 153 and 255, Laws of Utah 2001
54	78-3a-311, as last amended by Chapter 246, Laws of Utah 2002
55	78-3a-314, as last amended by Chapter 120, Laws of Utah 2001
56	78-3a-412, as renumbered and amended by Chapter 260, Laws of Utah 1994
57	<b>78-3a-912</b> , as last amended by Chapter 168, Laws of Utah 2002
58	78-7-45, as last amended by Chapter 168, Laws of Utah 2002

59 ENACTS:

**62A-4a-120**, Utah Code Annotated 1953

Be it enacted by the Legislature of the state of Utah:

Section 1. Section **30-3-10** is amended to read:

# 30-3-10. Custody of children in case of separation or divorce -- Custody consideration.

- (1) If a husband and wife having minor children are separated, or their marriage is declared void or dissolved, the court shall make an order for the future care and custody of the minor children as it considers appropriate.
- (a) In determining any form of custody, the court shall consider the best interests of the child and, among other factors the court finds relevant, the following:
  - (i) the past conduct and demonstrated moral standards of each of the parties;
- (ii) which parent is most likely to act in the best interest of the child, including allowing the child frequent and continuing contact with the noncustodial parent; and
  - (iii) those factors outlined in Section 30-3-10.2.
- (b) The court shall, in every case, consider joint custody but may award any form of custody which is determined to be in the best interest of the child.
- (c) The children may not be required by either party to testify unless the trier of fact determines that extenuating circumstances exist that would necessitate the testimony of the children be heard and there is no other reasonable method to present their testimony.
- (d) The court may inquire of the children and take into consideration the children's desires regarding future custody or parent-time schedules, but the expressed desires are not controlling and the court may determine the children's custody or parent-time otherwise. The desires of a child 16 years of age or older shall be given added weight, but is not the single controlling factor.
- (e) If interviews with the children are conducted by the court pursuant to Subsection (1)(d), they shall be conducted by the judge in camera. The prior consent of the parties may be obtained but is not necessary if the court finds that an interview with the children is the only method to ascertain the child's desires regarding custody.
  - (2) In awarding custody, the court shall consider, among other factors the court finds

relevant, which parent is most likely to act in the best interests of the child, including allowing the child frequent and continuing contact with the noncustodial parent as the court finds appropriate.

- (3) If the court finds that one parent does not desire custody of the child, or has attempted to permanently relinquish custody to a third party, it shall take that evidence into consideration in determining whether to award custody to the other parent.
- (4) (a) [A] Except as provided in Subsection (4)(b), a court may not discriminate against a parent due to a disability, as defined in Section 57-21-2, in awarding custody or determining whether a substantial change has occurred for the purpose of modifying an award of custody.
- (b) If a court takes a parent's disability into account in awarding custody or determining whether a substantial change has occurred for the purpose of modifying an award of custody, the parent with a disability may rebut any evidence, presumption, or inference arising [therefrom] from the disability by showing that:
- (i) the disability does not significantly or substantially inhibit the parent's ability to provide for the physical and emotional needs of the child at issue; or
- (ii) the parent with a disability has sufficient human, monetary, or other resources available to supplement the parent's ability to provide for the physical and emotional needs of the child at issue.
- (c) Nothing in this section may be construed to apply to [: (i) abuse, neglect, or dependency proceedings under Title 62A, Chapter 4a, Child and Family Services, or Title 78, Chapter 3a, Juvenile Court Act of 1996; or (ii)] adoption proceedings under Title 78, Chapter 30, Adoption.
- (5) This section establishes neither a preference nor a presumption for or against joint legal custody, joint physical custody, or sole custody, but allows the court and the family the widest discretion to choose a parenting plan that is in the best interest of the child.
- Section 2. Section **62A-4a-101** is amended to read:
- **62A-4a-101. Definitions.**
- 118 As used in this chapter:
- 119 (1) "Abuse" means:

(a) actual or threatened nonaccidental physical or mental harm;

121	(b)	negligent treatment;

- 122 (c) sexual exploitation; or
- (d) any sexual abuse.

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- (2) "Adoption services" means placing children for adoption, subsidizing adoptions under Section 62A-4a-105, supervising adoption placements until the adoption is finalized by the court, conducting adoption studies, preparing adoption reports upon request of the court, and providing postadoptive placement services, upon request of a family, for the purpose of stabilizing a possible disruptive placement.
- (3) "Board" means the Board of Child and Family Services established in accordance with Sections 62A-1-105, 62A-1-107, and 62A-4a-102.
  - (4) "Child" has the same meaning as "minor," as defined in this section.
- (5) "Consumer" means a person who receives services offered by the division in accordance with this chapter.
  - (6) "Chronic physical abuse" means repeated or patterned physical abuse.
- (7) "Chronic neglect" means a repeated or patterned failure or refusal by a parent, guardian, or custodian to provide necessary care for a minor's safety, morals, or well-being.
  - (8) "Chronic emotional abuse" means repeated or patterned emotional abuse.
- (9) "Custody," with regard to the division, means the custody of a child in the division as of the date of disposition.
- (10) "Day-care services" means care of a child for a portion of the day which is less than 24 hours, in his own home by a responsible person, or outside of his home in a day-care center, family group home, or family child care home.
- (11) "Dependent child" or "dependency" means a child, or the condition of a child, who is homeless or without proper care through no fault of the child's parent, guardian, or custodian.
  - (12) "Director" means the director of the Division of Child and Family Services.
  - (13) "Division" means the Division of Child and Family Services.
- (14) (a) "Domestic violence services" means temporary shelter, treatment, and related services to persons who are victims of abuse and their dependent children and treatment services for domestic violence perpetrators.
- (b) As used in this Subsection (14) "abuse" means the same as that term is defined in Section 30-6-1, and "domestic violence perpetrator" means a person who is alleged to have

152 committed, has been convicted of, or has pled guilty to an act of domestic violence as defined 153 in Subsection 77-36-1(2).

- (15) "Homemaking service" means the care of individuals in their domiciles, and help given to individual caretaker relatives to achieve improved household and family management through the services of a trained homemaker.
- (16) "Minor" means a person under 18 years of age. "Minor" may also include a person under 21 years of age for whom the division has been specifically ordered by the juvenile court to provide services.
- (17) "Natural parent" means a minor's biological or adoptive parent, and includes a minor's noncustodial parent.
  - (18) (a) "Neglect" means:

- (i) abandonment of a child, except as provided in Title 62A, Chapter 4a, Part 8, Safe Relinquishment of a Newborn Child;
  - (ii) subjecting a child to mistreatment or abuse;
- (iii) lack of proper parental care by reason of the fault or habits of the parent, guardian, or custodian;
- (iv) failure or refusal of a parent, guardian, or custodian to provide proper or necessary subsistence, education, or medical care, including surgery or psychiatric services when required, or any other care necessary for his health, safety, morals, or well-being; or
- (v) a child at risk of being neglected or abused because another child in the same home is neglected or abused.
- (b) The aspect of neglect relating to education, described in Subsection (18)(a)(iv), means that, after receiving notice that a child has been frequently absent from school without good cause, or that the child has failed to cooperate with school authorities in a reasonable manner, a parent or guardian fails to make a good faith effort to ensure that the child receives an appropriate education.
- (c) A parent or guardian legitimately practicing religious beliefs and who, for that reason, does not provide specified medical treatment for a child, is not guilty of neglect.
- (19) "Protective custody," with regard to the division, means the shelter of a child by the division from the time the child is removed from the child's home until the shelter hearing, or the child's return home, whichever occurs earlier.

183	(20) "Protective services" means expedited services that are provided:
184	(a) in response to evidence of neglect, abuse, or dependency of a minor;
185	[(b) in an effort to substantiate evidence of neglect, abuse, or dependency;]
186	[(c)] (b) to a cohabitant who is neglecting or abusing a child, in order to help the
187	cohabitant develop recognition of the cohabitant's duty of care and of the causes of neglect or
188	abuse, and to strengthen the cohabitant's ability to provide safe and acceptable care; and
189	[(d)] (c) in cases where the child's welfare is endangered:
190	(i) to bring the situation to the attention of the appropriate juvenile court and law
191	enforcement agency;
192	(ii) to cause a protective order to be issued for the protection of the minor, when
193	appropriate; and
194	(iii) to protect the child from the circumstances that endanger the child's welfare
195	including, when appropriate, removal from the child's home, placement in substitute care, and
196	petitioning the court for termination of parental rights.
197	(21) "Services to unwed parents" means social, educational, and medical services
198	arranged for or provided to unwed parents to help them plan for themselves and the unborn
199	child.
200	(22) "Severe neglect" means neglect that causes or threatens to cause serious harm to a
201	minor.
202	(23) "Shelter care" means the temporary care of minors in nonsecure facilities.
203	(24) "State" means a state of the United States, the District of Columbia, the
204	Commonwealth of Puerto Rico, the Virgin Islands, Guam, the Commonwealth of the Northern
205	Mariana Islands, or a territory or possession administered by the United States.
206	(25) "Severe emotional abuse" means emotional abuse that causes or threatens to cause
207	serious harm to a minor.
208	(26) "Severe physical abuse" means physical abuse that causes or threatens to cause
209	serious harm to a minor.
210	(27) "State plan" means the written description of the programs for children, youth, and
211	family services administered by the division in accordance with federal law.
212	(28) "Status offense" means a violation of the law that would not be a violation but for
213	the age of the offender.

(29) "Substantiated" or "substantiation" means a judicial finding based on a preponderance of the evidence that abuse or neglect occurred. Each allegation made or identified in a given case shall be considered separately in determining whether there should be a finding of substantiated.

(30) "Substitute care" means:

- (a) the placement of a minor in a family home, group care facility, or other placement outside the minor's own home, either at the request of a parent or other responsible relative, or upon court order, when it is determined that continuation of care in the child's own home would be contrary to the child's welfare;
  - (b) services provided for a child awaiting placement; and
  - (c) the licensing and supervision of a substitute care facility.
- (31) "Supported" means a finding by the division based on the evidence available at the completion of an investigation that there is a reasonable basis to conclude that abuse, neglect, or dependency occurred. Each allegation made or identified during the course of the investigation shall be considered separately in determining whether there should be a finding of supported.
- (32) "Temporary custody," with regard to the division, means the custody of a child in the division from the date of the shelter hearing until disposition.
- (33) "Transportation services" means travel assistance given to an individual with escort service, if necessary, to and from community facilities and resources as part of a service plan.
- (34) "Unsubstantiated" means a judicial finding that there is insufficient evidence to conclude that abuse or neglect occurred.
- (35) "Unsupported" means a finding at the completion of an investigation that there is insufficient evidence to conclude that abuse, neglect, or dependency occurred. However, a finding of unsupported means also that the division worker did not conclude that the allegation was without merit.
- (36) "Without merit" means a finding at the completion of an investigation by the division, or a judicial finding, that the alleged abuse, neglect, or dependency did not occur, or that the alleged perpetrator was not responsible for the abuse, neglect, or dependency.
  - Section 3. Section **62A-4a-120** is enacted to read:

<u>62A</u>	4-4a-120. Accommodation of moral and religious beliefs.
<u>(1)</u>	The division shall adopt rules in accordance with Title 63, Chapter 46a, Utah
Administra	tive Rulemaking Act, and establish procedures to accommodate the moral and
religious be	eliefs of the children and families it serves, including:
<u>(a)</u>	the immediate family and other relatives of a child in any type of custody or
otherwise u	under the jurisdiction of the court;
<u>(b)</u>	foster and other out-of-home placement families; and
<u>(c)</u>	adoptive families.
<u>(2)</u>	The accommodation under Subsection (1) applies to placements, treatment plans,
services, ar	nd other activities of the division.
Sec	tion 4. Section <b>62A-4a-205</b> is amended to read:
62A	4-4a-205. Treatment plans.
(1)	No more than 45 days after a child enters the temporary custody of the division, the
child's treat	ment plan shall be finalized.
(2)	The division shall use an interdisciplinary team approach in developing each
treatment p	lan. An interdisciplinary team shall include, but is not limited to, representatives
from menta	al health, education, and, where appropriate, a representative of law enforcement.
(3)	(a) The division shall involve all of the following in the development of a child's
treatment p	lan:
(i)	both of the child's natural parents, unless the whereabouts of a parent are unknown;
(ii)	the child;
(iii)	the child's foster parents; and
(iv)	where appropriate, the child's stepparent.
(b)	In relation to all information considered by the division in developing a treatment
plan, additi	onal weight and attention shall be given to the input of the child's natural and foster
parents upo	on their involvement pursuant to Subsections (3)(a)(i) and (iii).
(4)	A copy of the treatment plan shall be provided to the guardian ad litem, and to the
child's natu	ral parents and foster parents immediately upon completion, or as soon as is
reasonably	possible thereafter.
(5)	Each treatment plan shall specifically provide for the safety of the child, in
accordance	with federal law, and clearly define what actions or precautions will, or may be,

276 necessary to provide for the health, safety, protection, and welfare of the child.

- (6) The plan shall set forth, with specificity, at least the following:
- (a) the reason the child entered Division of Child and Family Services custody, and documentation of the reasonable efforts made to prevent placement, or documentation of the emergency situation that existed and that prevented reasonable efforts;
  - (b) the primary permanency goal for the child and the reason for selection of that goal;
- (c) the concurrent permanency goal for the child and the reason for the selection of that goal;
- (d) if the plan is for the child to return to the child's family, specifically what the parents must do in order to enable the child to be returned home, specifically how those requirements may be accomplished, and how those requirements will be measured;
- (e) the specific services needed to reduce the problems that necessitated placement in the division's custody, and who will provide for and be responsible for case management;
  - (f) a parent-time schedule between the natural parent and the child;
- (g) the health [care to be provided to the child,] and [the] mental health care to be provided to address any known or diagnosed mental health needs of the child[. If] and, if residential treatment[,] rather than a foster home[,] is the proposed placement, a requirement for a specialized assessment of the child's health needs [shall be conducted,] including an assessment of mental illness and behavior and conduct disorders; and
  - (h) social summaries that include case history information pertinent to case planning.
- (7) (a) Each treatment plan shall be specific to each child and the child's family, rather than general. The division shall train its workers to develop treatment plans that comply with federal mandates and the specific needs of the particular child and the child's family.
- (b) All treatment plans and expectations shall be individualized and contain specific time frames.
- (c) Treatment plans shall address problems that keep children in placement and keep them from achieving permanence in their lives.
- (d) Each treatment plan shall be designed to minimize disruption to the normal activities of the child's family, including employment and school. In particular, the time, place, and amount of services, hearings, and other requirements ordered by the court shall be designed, as much as practicable, to help the child's parents maintain or obtain employment.

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[<del>(d)</del>] (e) The child's natural parents, foster parents, and where appropriate, stepparents, shall be kept informed of and supported to participate in important meetings and procedures related to the child's placement. 310 (8) With regard to a child who is three years of age or younger, if the goal is not to return the child home, the permanency plan for that child shall be adoption. However, if the 312 division documents to the court that there is a compelling reason that adoption, reunification, guardianship, and kinship placement are not in the child's best interest, the court may order another planned permanent living arrangement in accordance with federal law. Section 5. Section **62A-4a-409** is amended to read: 316 62A-4a-409. Investigation by division -- Temporary protective custody --Preremoval interviews of children. 318 (1) The division shall make a thorough preremoval investigation upon receiving either 319 an oral or written report of alleged abuse, neglect, fetal alcohol syndrome, or fetal drug 320 dependency, when there is reasonable cause to suspect a situation of abuse, neglect, fetal alcohol syndrome, or fetal drug dependency. The primary purpose of that investigation shall be 322 protection of the child. 323 (2) The preremoval investigation shall include the same investigative requirements 324 described in Section 62A-4a-202.3. 325 (3) The division shall make a written report of its investigation. The written report 326 shall include a determination regarding whether the alleged abuse or neglect was [substantiated, unsubstantiated,] supported, unsupported, or without merit. (4) (a) The division shall use an interdisciplinary approach whenever possible in dealing with reports made under this part. 330 (b) For this purpose, the division shall convene appropriate interdisciplinary "child protection teams" to assist it in its protective, diagnostic, assessment, treatment, and 332 coordination services. 333 (c) A representative of the division shall serve as the team's coordinator and chair. Members of the team shall serve at the coordinator's invitation, and whenever. Whenever

(i) health, mental health, education, and law enforcement agencies[-];

possible, the team shall include representatives of:

(ii) child, parent, and family support groups; and

338 (iii) other appropriate agencies or individuals.

- (5) In any case where the division supervises, governs, or directs the affairs of any individual, institution, or facility that has been alleged to be involved in acts or omissions of child abuse or neglect, the investigation of the reported child abuse or neglect shall be conducted by an agency other than the division.
- (6) If a report of neglect is based upon or includes an allegation of educational neglect, the division shall immediately consult with school authorities to verify the child's status in accordance with Sections 53A-11-101 through 53A-11-103.
- (7) When the division has completed its initial investigation under this part, it shall give notice of that completion to the person who made the initial report.
- (8) Division workers or other child protection team members have authority to enter upon public or private premises, using appropriate legal processes, to investigate reports of alleged child abuse or neglect, upon notice to parents of their statutory and constitutional rights.
- (9) With regard to any interview of a child prior to removal of that child from the child's home:
- (a) except as provided in Subsection (9)(b) or (c), the division shall notify a parent of the child prior to the interview;
- (b) if a child's parent or stepparent, or a parent's paramour has been identified as the alleged perpetrator, the division need not notify a parent of the child prior to an initial interview with the child;
- (c) if the perpetrator is unknown, or if the perpetrator's relationship to the child's family is unknown, the division may conduct a minimal interview, not to exceed 15 minutes, with the child prior to notification of the child's parent;
- (d) in all cases described in Subsection (9)(b) or (c), a parent of the child shall be notified as soon as practicable after the child has been interviewed, but in no case later than 24 hours after the interview has taken place;
- (e) a child's parents shall be notified of the time and place of all subsequent interviews with the child; and
- (f) (i) the child shall be allowed to have a support person of the child's choice present[.—
  That support person: (i)]; and

369	(ii) the person described in Subsection (9)(f)(i):
370	(A) may include[, but is not limited to,]:
371	(I) a school teacher [or];
372	(II) an administrator[;];
373	(III) a guidance counselor[, or];
374	(IV) a child care provider[; and]; or
375	(V) clergy; and
376	[ <del>(ii)</del> ] (B) may not be:
377	(I) the person who reported the allegation; or
378	(II) a person who is alleged to be, or potentially may be, the perpetrator.
379	(10) In accordance with the procedures and requirements of Sections 62A-4a-202.1
380	through 62A-4a-202.3, a division worker or child protection team member may take a child
381	into protective custody and deliver the child to a law enforcement officer, or place the child in
382	an emergency shelter facility approved by the juvenile court, at the earliest opportunity
383	subsequent to the child's removal from the child's original environment. Control and
384	jurisdiction over the child is determined by the provisions of Title 78, Chapter 3a, Juvenile
385	Court Act of 1996, and as otherwise provided by law.
386	(11) With regard to cases in which law enforcement has or is conducting an
387	investigation of alleged abuse or neglect of a child:
388	(a) the division shall coordinate with law enforcement to ensure that there is an
389	adequate safety plan to protect the child from further abuse or neglect; and
390	(b) the division is not required to duplicate an aspect of the investigation that, in the
391	division's determination, has been satisfactorily completed by law enforcement.
392	Section 6. Section <b>62A-4a-412</b> is amended to read:
393	62A-4a-412. Reports and information confidential.
394	(1) Except as otherwise provided in this chapter, reports made pursuant to this part, as
395	well as any other information in the possession of the division obtained as the result of a report
396	are private, protected, or controlled records under Title 63, Chapter 2, Government Records
397	Access and Management Act, and may only be made available to:
398	(a) a police or law enforcement agency investigating a report of known or suspected
399	child abuse or neglect:

400 (b) a physician who reasonably believes that a child may be the subject of abuse or 401 neglect; 402 (c) an agency that has responsibility or authority to care for, treat, or supervise a child 403 who is the subject of a report; 404 (d) a contract provider that has a written contract with the division to render services to 405 a child who is the subject of a report; 406 (e) any subject of the report, the natural parents of the minor, and the guardian ad 407 litem: 408 (f) a court, upon a finding that access to the records may be necessary for the 409 determination of an issue before [it] the court, provided that in a divorce, custody, or related 410 proceeding between private parties, the record alone is: 411 (i) limited to objective or undisputed facts that were verified at the time of the 412 investigation; and 413 (ii) devoid of conclusions drawn by the division or any of [its] the division's workers 414 on the ultimate issue of whether or not a person's acts or omissions constituted any level of 415 abuse or neglect of another person; 416 (g) an office of the public prosecutor or its deputies in performing an official duty; 417 (h) a person authorized by a Children's Justice Center, for the purposes described in 418 Section 67-5b-102; 419 (i) a person engaged in bona fide research, when approved by the director of the 420 division, if the information does not include names and addresses; 421 (j) the State Office of Education, acting on behalf of itself or on behalf of a school 422

(j) the State Office of Education, acting on behalf of itself or on behalf of a school district, for the purpose of evaluating whether an individual should be permitted to obtain or retain a license as an educator or serve as an employee or volunteer in a school, limited to information with substantiated findings involving an alleged sexual offense, an alleged felony or class A misdemeanor drug offense, or any alleged offense against the person under Title 76, Chapter 5, Offenses Against the Person, and with the understanding that the office must provide the subject of a report received under Subsection (1)(k) with an opportunity to respond

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(k) any person identified in the report as a perpetrator or possible perpetrator of child abuse or neglect, after being advised of the screening prohibition in Subsection (2); and

to the report before making a decision concerning licensure or employment;

(1) a person filing a petition for a child protective order on behalf of a minor who is the subject of the report.
(2) (a) [No] A person, unless listed in Subsection (1), may not request another person to obtain or release a report or any other information in the possession of the division obtained

(b) A person who requests information knowing that it is a violation of Subsection (2)(a) to do so is subject to the criminal penalty in Subsection (4).

as a result of the report that is available under Subsection (1)(k) to screen for potential

perpetrators of child abuse or neglect.

- (3) (a) Except as provided in Section 62A-4a-116.3 and Subsection (3)(b), the division and law enforcement officials shall ensure the anonymity of the person or persons making the initial report and any others involved in its subsequent investigation.
- (b) Notwithstanding any other provision of law, including this chapter and Title 63, Chapter 2, Government Records Access and Management Act, when the division makes a report or other information in its possession available under Subsection (1)(e) to a subject of the report or a parent of a minor, the division shall remove from the report or other information only the names, addresses, and telephone numbers of individuals.
- (4) Any person who wilfully permits, or aides and abets the release of data or information obtained as a result of this part, in the possession of the division or contained on any part of the Management Information System, in violation of this part or Sections 62A-4a-116 through 62A-4a-116.3, is guilty of a class C misdemeanor.
- (5) The physician-patient privilege is not a ground for excluding evidence regarding a child's injuries or the cause of those injuries, in any proceeding resulting from a report made in good faith pursuant to this part.
  - Section 7. Section **78-3a-105** is amended to read:

### 78-3a-105. Concurrent jurisdiction -- District court and juvenile court.

- (1) The district court or other court has concurrent jurisdiction with the juvenile court as follows:
- (a) when a person who is 18 years of age or older and who is under the continuing jurisdiction of the juvenile court under Section 78-3a-118 violates any federal, state, or local law or municipal ordinance; and
  - (b) in establishing paternity and ordering testing for the purposes of establishing

paternity, in accordance with Title 78, Chapter 45a, Uniform Act on Paternity, with regard to proceedings initiated under Part 3, Abuse, Neglect, and Dependency Proceedings, or Part 4, Termination of Parental Rights Act.

(2) The juvenile court has jurisdiction over petitions to modify a minor's birth certificate if the court otherwise has jurisdiction over the minor.

- (3) This section does not deprive the district court of jurisdiction to appoint a guardian for a minor, or to determine the support, custody, and parent-time of a minor upon writ of habeas corpus or when the question of support, custody, and parent-time is incidental to the determination of a cause in the district court.
- (4) (a) Where a support, custody, or parent-time award has been made by a district court in a divorce action or other proceeding, and the jurisdiction of the district court in the case is continuing, the juvenile court may acquire jurisdiction in a case involving the same minor if the minor is dependent, abused, neglected, or otherwise comes within the jurisdiction of the juvenile court under Section 78-3a-104.
- (b) The juvenile court may, by order, change the custody, <u>subject to Subsection</u> 30-3-10(4), support, parent-time, and visitation rights previously ordered in the district court as necessary to implement the order of the juvenile court for the safety and welfare of the minor. The juvenile court order remains in effect so long as the jurisdiction of the juvenile court continues.
- (c) When a copy of the findings and order of the juvenile court has been filed with the district court, the findings and order of the juvenile court are binding on the parties to the divorce action as though entered in the district court.
- (5) The juvenile court has jurisdiction over questions of custody, support, and parent-time, of a minor who comes within the court's jurisdiction under this section or Section 78-3a-104.
  - Section 8. Section **78-3a-115** is amended to read:
- 78-3a-115. Hearings -- Public excluded, exceptions -- Victims admitted -- Minor's cases heard separately from adult cases -- Minor or parents or custodian heard separately -- Continuance of hearing -- Consolidation of proceedings involving more than one minor.
  - (1) Hearings in minor's cases shall be held before the court without a jury and may be

493 conducted in an informal manner.

- (a) In abuse, neglect, and dependency cases in all districts other than pilot districts selected by the Judicial Council under Subsection 78-3-21(15)(a), the court shall exclude [all persons] the general public from hearings held prior to July 1, 2005 and admit only those persons who [do not]:
  - (i) have a direct interest in the proceedings; or
  - (ii) have been requested by the parent or legal guardian to be present.
- (b) In delinquency cases the court shall admit all persons who have a direct interest in the case and may admit persons requested by the parent or legal guardian to be present. The court shall exclude all other persons except as provided in Subsection (1)(c).
- (c) In delinquency cases in which the minor charged is 14 years of age or older, the court shall admit any person unless the hearing is closed by the court upon findings on the record for good cause if:
- (i) the minor has been charged with an offense which would be a felony if committed by an adult; or
- (ii) the minor is charged with an offense that would be a class A or B misdemeanor if committed by an adult, and the minor has been previously charged with an offense which would be a misdemeanor or felony if committed by an adult.
- (d) The victim of any act charged in a petition or information involving an offense committed by a minor which if committed by an adult would be a felony or a class A or class B misdemeanor shall, upon request, be afforded all rights afforded victims in Title 77, Chapter 36, Cohabitant Abuse Procedures Act, Title 77, Chapter 37, Victims' Rights, and Title 77, Chapter 38, Rights of Crime Victims Act. The notice provisions in Section 77-38-3 do not apply to important juvenile justice hearings as defined in Section 77-38-2.
- (e) A victim, upon request to appropriate juvenile court personnel, shall have the right to inspect and duplicate juvenile court legal records that have not been expunged concerning:
  - (i) the scheduling of any court hearings on the petition;
  - (ii) any findings made by the court; and
  - (iii) any sentence or decree imposed by the court.
- 522 (2) Minor's cases shall be heard separately from adult cases. The minor or [his] the
  523 minor's parents or custodian may be heard separately when considered necessary by the court.

The hearing may be continued from time to time to a date specified by court order.

(3) When more than one minor is involved in a home situation which may be found to constitute neglect or dependency, or when more than one minor is alleged to be involved in the same law violation, the proceedings may be consolidated, except that separate hearings may be held with respect to disposition.

Section 9. Section **78-3a-301** (Effective **07/01/04**) is amended to read:

# 78-3a-301 (Effective 07/01/04). Court-ordered protective custody of a minor following petition filing -- Grounds.

- (1) After a petition has been filed under Subsection 78-3a-305(1), if the minor who is the subject of the petition is not in the protective custody of the division, a court may order that the minor be removed from the minor's home or otherwise taken into protective custody if the court finds, by a preponderance of the evidence, that any one or more of the following circumstances exist:
- (a) there is an imminent danger to the physical health or safety of the minor and the minor's physical health or safety may not be protected without removing the minor from the custody of the minor's parent or guardian[. If a minor has previously been adjudicated as abused, neglected, or dependent, and a subsequent incident of abuse, neglect, or dependency has occurred involving the same alleged abuser or under similar circumstance as the previous abuse, that fact constitutes prima facie evidence that the minor cannot safely remain in the custody of the minor's parent];
- (b) a parent or guardian engages in or threatens the minor with unreasonable conduct that causes the minor to suffer emotional damage and there are no reasonable means available by which the minor's emotional health may be protected without removing the minor from the custody of the minor's parent or guardian;
- (c) [(i)] the minor or another minor residing in the same household has been physically or sexually abused, or is considered to be at substantial risk of being physically or sexually abused, by a parent or guardian, a member of the parent's or guardian's household, or other person known to the parent or guardian[:]:
- [(ii) For purposes of this Subsection (1)(c), another minor residing in the same household may not be removed from the home unless that minor is considered to be at substantial risk of being physically or sexually abused as described in Subsection (1)(c)(i) or

<i></i>	(:::)
777	<del>(111)</del>
555	(111).

[(iii) If a parent or guardian has received actual notice that physical or sexual abuse by a person known to the parent has occurred, and there is evidence that the parent or guardian failed to protect the minor by allowing the minor to be in the physical presence of the alleged abuser, that fact constitutes prima facie evidence that the minor is at substantial risk of being physically or sexually abused;]

- (d) the parent or guardian is unwilling to have physical custody of the minor;
- (e) the minor has been abandoned or left without any provision for the minor's support;
- (f) a parent or guardian who has been incarcerated or institutionalized has not arranged or cannot arrange for safe and appropriate care for the minor;
- (g) a relative or other adult custodian with whom the minor has been left by the parent or guardian is unwilling or unable to provide care or support for the minor, the whereabouts of the parent or guardian are unknown, and reasonable efforts to locate the parent or guardian have been unsuccessful;
  - (h) the minor is in immediate need of medical care;
- (i) (i) a parent's or guardian's actions, omissions, or habitual action create an environment that poses a threat to the minor's health or safety; or
- (ii) a parent's or guardian's action in leaving a minor unattended would reasonably pose a threat to the minor's health or safety;
- (j) [(i)] the minor or another minor residing in the same household has been neglected; [and]
- [(ii) for purposes of Subsection (1)(j)(i), another minor residing in the same household may not be removed unless that minor is considered to be at substantial risk of being neglected;]
  - (k) an infant has been abandoned, as defined in Section 78-3a-313.5;
- (1) the parent or guardian, or an adult residing in the same household as the parent or guardian, has been charged or arrested pursuant to Title 58, Chapter 37d, Clandestine Drug Lab Act, and any clandestine laboratory operation, as defined in Section 58-37d-3, was located in the residence or on the property where the minor resided; or
  - (m) the minor's welfare is otherwise endangered.
- 585 (2) (a) For purposes of Subsection (1)(a), if a minor has previously been adjudicated as

abused, neglected, or dependent, and a subsequent incident of abuse, neglect, or dependency
has occurred involving the same alleged abuser or under similar circumstance as the previous
abuse, that fact constitutes prima facie evidence that the minor cannot safely remain in the
custody of the minor's parent.
(b) For purposes of Subsection (1)(c):
(i) another minor residing in the same household may not be removed from the home
unless that minor is considered to be at substantial risk of being physically or sexually abused
as described in Subsection (1)(c) or Subsection (2)(b)(ii); and
(ii) if a parent or guardian has received actual notice that physical or sexual abuse by a
person known to the parent has occurred, and there is evidence that the parent or guardian
failed to protect the minor by allowing the minor to be in the physical presence of the alleged
abuser, that fact constitutes prima facie evidence that the minor is at substantial risk of being
physically or sexually abused.
[(2) A] (3) In the absence of one of the factors described in Subsection (1), a court
may not remove a minor from the parent's or guardian's custody on the basis of:
(a) educational neglect[, in the absence of one of the factors described in Subsection
(1). (3) A court may not remove a minor from the parent's or guardian's custody on the basis
<del>of</del> ] <u>:</u>
(b) mental illness or poverty of the parent or guardian[, in the absence of one of the
factors described in Subsection (1).]; or
(c) disability of the parent or guardian, as defined in Subsection 57-21-3(9).
(4) A minor removed from the custody of the minor's parent or guardian under this
section may not be placed or kept in a secure detention facility pending further court
proceedings unless the minor is detainable based on guidelines promulgated by the Division of
Juvenile Justice Services.
(5) This section does not preclude removal of a minor from the minor's home without a
warrant or court order under Section 62A-4a-202.1.
Section 10. Section <b>78-3a-304.5</b> is amended to read:
78-3a-304.5. Rules of procedure Ex parte communications.
(1) The Utah Rules of Civil Procedure and the Utah Rules of Juvenile Procedure apply
to abuse, neglect, and dependency proceedings unless the provisions of this part specify

otherwise.

(2) Any ex parte communication between a judge and a party to an abuse, neglect, or dependency proceeding shall be recorded for subsequent review, if necessary, by the Judicial Conduct Commission.

Section 11. Section **78-3a-307** is amended to read:

78-3a-307. Shelter hearing -- Placement with a noncustodial parent or relative -- DCFS custody.

- (1) (a) At the shelter hearing, when the court orders that a child be removed from the custody of his parent in accordance with the requirements of Section 78-3a-306, the court shall first determine whether there is another natural parent as defined in Subsection (1)(b), with whom the child was not residing at the time the events or conditions that brought him within the court's jurisdiction occurred, who desires to assume custody of the child. If that parent requests custody, the court shall place the minor with that parent unless it finds that the placement would be unsafe or otherwise detrimental to the child. The provisions of this Subsection (1) are limited by the provisions of Subsection (8)(b).
- (b) Notwithstanding the provisions of Section 78-3a-103, for purposes of this section "natural parent" includes only a biological or adoptive mother, an adoptive father, or a biological father who was married to the child's biological mother at the time the child was conceived or born, or who has strictly complied with the provisions of Section 78-30-4.14 prior to removal of the child or voluntary surrender of the child by the custodial parent. This definition applies regardless of whether the child has been or will be placed with adoptive parents or whether adoption has been or will be considered as a long term goal for the child.
- (c) (i) The court shall make a specific finding regarding the fitness of that parent to assume custody, and the safety and appropriateness of the placement.
- (ii) The court shall, at a minimum, order the division to visit the parent's home, perform criminal background checks described in Sections 78-3a-307.1 and 62A-4a-202.4, and check the division's management information system for any previous reports of abuse or neglect received by the division regarding the parent at issue.
- (iii) The court may order the Division of Child and Family Services to conduct any further investigation regarding the safety and appropriateness of the placement.
  - (iv) The division shall report its findings in writing to the court.

(v) The court may place the child in the temporary custody of the division, pending its determination regarding that placement.

- (2) If the court orders placement with a parent under Subsection (1), the child and the parent are under the continuing jurisdiction of the court. The court may order that the parent assume custody subject to the supervision of the court, and order that services be provided to the parent from whose custody the child was removed, the parent who has assumed custody, or both. The court shall also provide for reasonable parent-time with the parent from whose custody the child was removed, unless parent-time is not in the best interest of the child. The court's order shall be periodically reviewed to determine whether:
  - (a) placement with the parent continues to be in the child's best interest;
  - (b) the child should be returned to the original custodial parent;
  - (c) the child should be placed with a relative, pursuant to Subsection (5); or
  - (d) the child should be placed in the custody of the division.
- (3) The time limitations described in Section 78-3a-311 with regard to reunification efforts, apply to children placed with a previously noncustodial parent in accordance with Subsection (1).
- (4) Legal custody of the child is not affected by an order entered under Subsection (1) or (2). In order to affect a previous court order regarding legal custody, the party must petition that court for modification of the order.
- (5) (a) (i) If, at the time of the shelter hearing, a child is removed from the custody of his parent and is not placed in the custody of his other parent, the court shall, at that time, determine whether there is a relative who is able and willing to care for the child.
- (ii) The court may order the Division of Child and Family Services to conduct a reasonable search to determine whether there are relatives of the child who are willing and appropriate, in accordance with the requirements of this part and Title 62A, Chapter 4a, Part 2, Child Welfare Services, for placement of the child. The court shall order the parents to cooperate with the division, within five working days, to provide information regarding relatives who may be able and willing to care for the child.
- (iii) The child may be placed in the temporary custody of the division pending [that] the determination under Subsection (5)(a)(ii).
  - (iv) This section may not be construed as a guarantee that an identified relative will

receive custody of the child. However, preferential consideration [may] shall be given to a relative's request for placement of the child, if it is in the best interest of the child, and the provisions of this section are satisfied.

- (b) (i) If a willing relative is identified pursuant to Subsection (5)(a), the court shall make a specific finding regarding the fitness of that relative to assume custody, and the safety and appropriateness of placement with that relative. In order to be considered a "willing relative" under this section, the relative shall be willing to cooperate if the child's permanency goal is reunification with his parent or parents, and be willing to adopt or take permanent custody of the child if that is determined to be in the best interest of the child.
- (ii) The court shall, at a minimum, order the division to conduct criminal background checks described in Sections 78-3a-307.1 and 62A-4a-202.4, visit the relative's home, check the division's management information system for any previous reports of abuse or neglect regarding the relative at issue, report its findings in writing to the court, and provide sufficient information so that the court may determine whether:
- (A) the relative has any history of abusive or neglectful behavior toward other children that may indicate or present a danger to this child;
  - (B) the child is comfortable with the relative;

- (C) the relative recognizes the parent's history of abuse and is determined to protect the child;
- (D) the relative is strong enough to resist inappropriate requests by the parent for access to the child, in accordance with court orders;
  - (E) the relative is committed to caring for the child as long as necessary; and
  - (F) the relative can provide a secure and stable environment for the child.
- (iii) The court may order the Division of Child and Family Services to conduct any further investigation regarding the safety and appropriateness of the placement.
- (iv) The division shall complete and file its assessment regarding placement with a relative as soon as practicable, in an effort to facilitate placement of the child with a relative.
- (c) The court may place the child in the temporary custody of the division, pending the division's investigation pursuant to Subsection (5)(b), and the court's determination regarding that placement. The court shall ultimately base its determination regarding placement with a relative on the best interest of the child.

(d) For purposes of this section, "relative" means an adult who is a grandparent, great grandparent, aunt, great aunt, uncle, great uncle, brother-in-law, sister-in-law, stepparent, first cousin, stepsibling, or sibling of the child. In the case of a child defined as an "Indian" under the Indian Child Welfare Act, 25 U.S.C. Section 1903, "relative" also means an "extended family member" as defined by that statute.

- (6) (a) When the court vests physical custody of a child with a relative pursuant to Subsection (5), it shall order that the relative assume custody subject to the continuing supervision of the court, and shall order that any necessary services be provided to the minor and the relative. That child is not within the temporary custody or custody of the Division of Child and Family Services. The child and any relative with whom the child is placed are under the continuing jurisdiction of the court. The court may enter any order that it considers necessary for the protection and best interest of the child. The court shall provide for reasonable parent-time with the parent or parents from whose custody the child was removed unless parent-time is not in the best interest of the child.
- (b) (i) Placement with a relative pursuant to Subsection (5) shall be periodically reviewed by the court, no less often than every six months, to determine whether:
  - (A) placement with the relative continues to be in the child's best interest;
  - (B) the child should be returned home; or

- (C) the child should be placed in the custody of the division.
- (ii) No later than 12 months after placement with a relative the court shall schedule a hearing for the purpose of entering a permanent order in accordance with the best interest of the child.
- (iii) The time limitations described in Section 78-3a-311, with regard to reunification efforts, apply to children placed with a relative pursuant to Subsection (5).
- (7) When the court orders that a child be removed from the custody of his parent and does not vest custody in another parent or relative under this section, the court shall order that the child be placed in the temporary custody of the Division of Child and Family Services, to proceed to adjudication and disposition and to be provided with care and services in accordance with this chapter and Title 62A, Chapter 4a, Child and Family Services.
- (8) (a) Any preferential consideration that a relative [may be] is initially granted pursuant to Subsection (5) expires 120 days from the date of the shelter hearing. After that

time period has expired, a relative who has not obtained custody or asserted an interest in a child, may not be granted preferential consideration by the division or the court.

(b) When the time period described in Subsection (8)(a) has expired, the preferential consideration which [may] is initially [be] granted to a natural parent in accordance with Subsection (1), is limited. After that time the court shall base its custody decision on the best interest of the child.

Section 12. Section **78-3a-311** is amended to read:

# 78-3a-311. Dispositional hearing -- Reunification services -- Exceptions.

- (1) The court may make any of the dispositions described in Section 78-3a-118, place the child in the custody or guardianship of any individual or public or private entity or agency, order protective supervision, family preservation, medical or mental health treatment, or other services.
- (2) (a) (i) Whenever the court orders continued removal at the dispositional hearing, and that the minor remain in the custody of the Division of Child and Family Services, it shall first establish a primary permanency goal for the minor and determine whether, in view of the primary permanency goal, reunification services are appropriate for the child and the child's family, pursuant to Subsection (3).
- (ii) When the court determines that reunification services are appropriate for the child and the child's family, the court shall provide for reasonable parent-time with the parent or parents from whose custody the child was removed, unless parent-time is not in the best interest of the child.
- (iii) In cases where obvious sexual abuse, abandonment, or serious physical abuse or neglect are involved, neither the division nor the court has any duty to make "reasonable efforts" or to, in any other way, attempt to provide reunification services, or to attempt to rehabilitate the offending parent or parents. In all cases, the child's health, safety, and welfare shall be the court's paramount concern in determining whether reasonable efforts to reunify should be made.
- (b) (i) In addition to the primary permanency goal, the court shall establish a concurrent permanency goal. The concurrent permanency goal shall include a representative list of the conditions under which the primary permanency goal will be abandoned in favor of the concurrent permanency goal and an explanation of the effect of abandoning or modifying

the primary permanency goal.

(ii) A permanency hearing shall be conducted in accordance with Subsection 78-3a-312(1)(b) within 30 days if something other than reunification is initially established as a child's primary permanency goal.

- (iii) The court may amend a child's primary permanency goal before the establishment of a final permanency plan under Section 78-3a-312. The court is not limited to the terms of the concurrent permanency goal in the event that the primary permanency goal is abandoned. If, at anytime, the court determines that reunification is no longer a child's primary permanency goal, the court shall conduct a permanency hearing in accordance with Section 78-3a-312 within the earlier of 30 days of the court's determination or 12 months from the original removal of the child.
- (c) (i) If the court determines that reunification services are appropriate, it shall order that the division make reasonable efforts to provide services to the child and the child's parent for the purpose of facilitating reunification of the family, for a specified period of time. In providing those services, the child's health, safety, and welfare shall be the division's paramount concern, and the court shall so order.
- (ii) The court shall determine whether the services offered or provided by the division under the treatment plan constitute "reasonable efforts" on the part of the division. The court shall also determine and define the responsibilities of the parent under the treatment plan in accordance with Section 62A-4a-205. Those duties and responsibilities shall be identified on the record, for the purpose of assisting in any future determination regarding the provision of reasonable efforts, in accordance with state and federal law.
- (iii) The time period for reunification services may not exceed 12 months from the date that the child was initially removed from the child's home. Nothing in this section may be construed to entitle any parent to an entire 12 months of reunification services.
- (iv) If reunification services have been ordered, the court may terminate those services at any time.
- (v) If, at any time, continuation of reasonable efforts to reunify a child is determined to be inconsistent with the final permanency plan for the child established pursuant to Subsection 78-3a-312, then measures shall be taken, in a timely manner, to place the child in accordance with the permanency plan, and to complete whatever steps are necessary to finalize the

permanent placement of the child.

(d) Any physical custody of the minor by the parent or a relative during the period described in Subsection (2)(c) does not interrupt the running of the period.

- (e) (i) If reunification services have been ordered, a permanency hearing shall be conducted by the court in accordance with Section 78-3a-312 at the expiration of the time period for reunification services. The permanency hearing shall be held no later than 12 months after the original removal of the child.
- (ii) If reunification services have not been ordered, a permanency hearing shall be conducted within 30 days, in accordance with Section 78-3a-312.
- (f) With regard to a child who is 36 months of age or younger at the time the child is initially removed from the home, the court shall:
- (i) hold a permanency hearing eight months after the date of the initial removal, pursuant to Section 78-3a-312; and
- (ii) order the discontinuance of those services after eight months from the initial removal of the child from the home if the parent or parents have not made substantial efforts to comply with the treatment plan.
- (g) With regard to a child in the custody of the division whose parent or parents have been ordered to receive reunification services but who have abandoned that child for a period of six months since the date that reunification services were ordered, the court shall terminate reunification services, and the division shall petition the court for termination of parental rights.
- (3) (a) Because of the state's interest in and responsibility to protect and provide permanency for children who are abused, neglected, or dependent, the Legislature finds that a parent's interest in receiving reunification services is limited. The court may determine that efforts to reunify a child with the child's family are not reasonable or appropriate, based on the individual circumstances, and that reunification services should not be provided. In determining "reasonable efforts" to be made with respect to a child, and in making "reasonable efforts," the child's health, safety, and welfare shall be the paramount concern.
- (b) There is a presumption that reunification services should not be provided to a parent if the court finds, by clear and convincing evidence, that any of the following circumstances exist:

(i) the whereabouts of the parents are unknown, based upon a verified affidavit indicating that a reasonably diligent search has failed to locate the parent;

- (ii) the parent is suffering from a mental illness of such magnitude that it renders him incapable of utilizing reunification services; that finding shall be based on competent evidence from mental health professionals establishing that, even with the provision of services, the parent is unlikely to be capable of adequately caring for the child within 12 months;
- (iii) the minor has been previously adjudicated as an abused child due to physical or sexual abuse, that following the adjudication the child was removed from the custody of his parent, was subsequently returned to the custody of that parent, and the minor is being removed due to additional physical or sexual abuse;
- (iv) the parent has caused the death of another child through abuse or neglect or has committed, aided, abetted, attempted, conspired, or solicited to commit murder or manslaughter of a child or child abuse homicide;
- (v) the minor has suffered severe abuse by the parent or by any person known by the parent, if the parent knew or reasonably should have known that the person was abusing the minor;
- (vi) the minor has been adjudicated an abused child as a result of severe abuse by the parent, and the court finds that it would not benefit the child to pursue reunification services with the offending parent;
  - (vii) the parent's rights have been terminated with regard to any other child;
- (viii) the child has been removed from his home on at least two previous occasions and reunification services were offered or provided to the family at those times; or
  - (ix) the parent has abandoned the child for a period of six months or longer; or
- (x) any other circumstance that the court determines should preclude reunification efforts or services.
- (4) (a) Failure of the parent to respond to previous services or comply with any previous treatment plan, the fact that the child was abused while the parent was under the influence of drugs or alcohol, a past history of violent behavior, whether a parent continues to live with an individual who abused the child, any patterns of the parent's behavior that have exposed the child to repeated abuse, or testimony by a competent professional that the parent's behavior is unlikely to be successful, shall be considered in determining whether reunification

services are appropriate.

(b) The court shall also consider whether the parent has expressed an interest in reunification with the child, in determining whether reunification services are appropriate.

- (5) If reunification services are not ordered pursuant to Subsection (3)(a), and the whereabouts of a parent become known within six months of the out-of-home placement of the minor, the court may order the division to provide reunification services. The time limits described in Subsection (2), however, are not tolled by the parent's absence.
- (6) If a parent is incarcerated or institutionalized, the court shall order reasonable services unless it determines that those services would be detrimental to the minor. In determining detriment, the court shall consider the age of the child, the degree of parent-child bonding, the length of the sentence, the nature of the treatment, the nature of the crime or illness, the degree of detriment to the child if services are not offered and, for minors ten years of age or older, the minor's attitude toward the implementation of family reunification services, and any other appropriate factors. Reunification services for an incarcerated parent are subject to the 12-month limitation imposed in Subsection (2). Reunification services for an institutionalized parent are subject to the 12-month limitation imposed in Subsection (2), unless the court determines that continued reunification services would be in the child's best interest.
- (7) If, pursuant to Subsection (3)(b)(ii), (iii), (iv), (v), (vi), (vii), (viii), (ix), or (x), the court does not order reunification services, a permanency hearing shall be conducted within 30 days, in accordance with Section 78-3a-312.
  - Section 13. Section **78-3a-314** is amended to read:

## 78-3a-314. All proceedings -- Persons entitled to be present.

- (1) A child who is the subject of a juvenile court hearing, any person entitled to notice pursuant to Section 78-3a-306 or 78-3a-309, preadoptive parents, and any relative providing care for the child, are entitled:
  - (a) to notice[,];
- (b) to be present at each hearing held under this part, including administrative and citizen reviews[7]; and [are entitled]
  - (c) to an opportunity to be heard.
- 895 (2) Because the child's foster parents have the right to notice, pursuant to Section

78-3a-309, they have the right to be present at each and every hearing held under this part including administrative and citizen reviews, and are entitled to an opportunity to be heard.

- (3) [A] If the court appoints a guardian ad litem for a child, the child shall be represented at each hearing by the guardian ad litem [appointed to his case by the court]. The child has a right to be present at each hearing, subject to the discretion of the guardian ad litem, if appointed, or the court regarding any possible detriment to the child.
- (4) (a) The parent or guardian of a child who is the subject of a petition under this part has the right to be represented by counsel, and to present evidence, at each hearing.
- (b) When it appears to the court that a parent or guardian of the child desires counsel but is financially unable to afford and cannot for that reason employ counsel, and the child has been placed in out-of-home care, or the petitioner is recommending that the child be placed in out-of-home care, the court shall appoint counsel.
- (5) (a) In every abuse, neglect, or dependency proceeding under this chapter, the court shall order that the child be represented by a guardian ad litem, in accordance with Section 78-3a-912.
- (b) The guardian ad litem shall represent the best interest of the child, in accordance with the requirements of that section, at the shelter hearing and at all subsequent court and administrative proceedings, including any proceeding for termination of parental rights in accordance with Part 4, Termination of Parental Rights Act.
- (6) (a) (i) Notwithstanding any other provision of law, counsel for all parties to the action shall be given access to all records, maintained by the division or any other state or local public agency, that are relevant to the abuse, neglect, or dependency proceeding under this chapter.
- (ii) If the natural parent of a child is representing himself, [he] the natural parent of the child shall have access to [those] the records described in Subsection (6)(a)(i).
- (b) The [above] disclosures described in Subsection (6)(a) are not required in the following circumstances:
- [(a)] (i) [The] if the division or other state or local public agency did not originally create the record being requested[. In those circumstances, the person making the request under this section shall be informed of the following:];
  - [(i) the existence of all records in the possession of the division or any other state or

927	local public agency;
928	[(ii) the name and address of the person or agency that originally created the record;
929	and]
930	[(iii) that he must seek access to the record from the person or agency that originally
931	created the record.]
932	[(b)] (ii) [Disclosure] if disclosure of the record would jeopardize the life or physical
933	safety of a child who has been a victim of child abuse or neglect, or any person who provided
934	substitute care for the child[-];
935	[(c)] (iii) [Disclosure] if disclosure of the record would jeopardize the anonymity of the
936	person or persons making the initial report of abuse or neglect or any others involved in the
937	subsequent investigation[-]; or
938	[(d)] (iv) [Disclosure] if disclosure of the record would jeopardize the life or physical
939	safety of a person who has been a victim of domestic violence.
940	(c) In circumstances described in Subsection (6)(b)(i), the person making the request
941	under this section shall be informed of the following:
942	(i) the existence of all records in the possession of the division or any other state or
943	local public agency;
944	(ii) the name and address of the person or agency that originally created the record; and
945	(iii) that the person must seek access to the record from the person or agency that
946	originally created the record.
947	(7) (a) The appropriate foster care citizen review board shall be given access to all
948	records, maintained by the division or any other state or local public agency, that are relevant to
949	an abuse, neglect, or dependency proceeding under this chapter.
950	(b) Representatives of the appropriate foster care citizen review board are entitled to be
951	present at each hearing held under this part, but notice is not required to be provided.
952	Section 14. Section <b>78-3a-412</b> is amended to read:
953	78-3a-412. Review following termination.
954	(1) At the conclusion of the hearing in which the court orders termination of the
955	parent-child relationship, the court shall order that a review hearing be held within 90 days
956	following the date of termination if the child has not been permanently placed.
957	(2) At that review hearing, the agency or individual vested with custody of the child

shall report to the court regarding the plan for permanent placement of the child. [The] If a guardian ad litem has been appointed, the guardian ad litem shall submit to the court a written report with recommendations, based on an independent investigation, for disposition meeting the best interests of the child.

- (3) The court may order the agency or individual vested with custody of the child to report, at appropriate intervals, on the status of the child until the plan for permanent placement of the child has been accomplished.
  - Section 15. Section **78-3a-912** is amended to read:

- 78-3a-912. Appointment of attorney guardian ad litem -- Right of refusal -- Duties and responsibilities -- Training -- Trained staff and court-appointed special advocate volunteers -- Costs -- Immunity.
- (1) The court may appoint an attorney guardian ad litem to represent the best interest of a minor involved in any case before the court and shall consider only the best interest of a minor in determining whether to appoint a guardian ad litem.
- (2) [An] (a) The court may appoint an attorney guardian ad litem [shall] to represent the best interest of [each] a minor who [may become] becomes the subject of a petition alleging abuse, neglect, or dependency, from the date the minor is removed from the minor's home by the [Division of Child and Family Services] division, or the date the petition is filed, whichever occurs earlier.
- (b) (i) The minor's parents or guardian have the right to refuse the appointment of a particular individual to act as an attorney guardian ad litem as provided in this Subsection (2)(b).
- (ii) If the minor's natural parents are married, the parents may refuse one individual. If the minor's natural parents are not married, each parent has the opportunity to refuse the appointment of one individual.
- (iii) If a parent refuses the appointment by the court of a particular individual to act as an attorney guardian ad litem on behalf of the minor:
  - (A) the court shall appoint another individual to act as an attorney guardian ad litem; or
- (B) at the request of at least one of the minor's parents or guardian, the court shall appoint an attorney designated by the parent or guardian.
  - (iv) The court may refuse the appointment of an individual designated by the parent or

989	guardian:
990	(A) who does not meet the minimum qualifications and requirements established
991	pursuant to Subsection 78-7-45(6)(a); or
992	(B) for good cause shown on the record.
993	(v) If the court refuses to appoint an individual under Subsection (2)(b)(iv), the court
994	may appoint another individual not previously refused by the parent or guardian.
995	(c) An individual is not required to be employed by or under contract with the Office of
996	the Guardian Ad Litem to be appointed as an attorney guardian ad litem in an abuse, neglect, or
997	dependency case.
998	(3) [The] If the court appoints an attorney guardian ad litem employed by or under
999	contract with the Office of the Guardian Ad Litem, the Office of the Guardian Ad Litem
1000	Director, through [an] the attorney guardian ad litem, shall:
1001	(a) represent the best interest of the minor in all proceedings;
1002	(b) be trained in applicable statutory, regulatory, and case law, and in accordance with
1003	the United States Department of Justice National Court Appointed Special Advocate
1004	Association guidelines, prior to representing any minor before the court;
1005	(c) conduct or supervise an independent investigation in order to obtain first-hand, a
1006	clear understanding of the situation and needs of the child; and
1007	(d) (i) personally meet with the minor[;];
1008	(ii) personally interview the minor if the minor is old enough to communicate[7];
1009	(iii) determine the minor's goals and concerns regarding placement[7]; and
1010	(iv) personally assess or supervise an assessment of the appropriateness and safety of
1011	the minor's environment in each placement;
1012	(e) file written motions, responses, or objections at all stages of a proceeding when
1013	necessary to protect the best interest of a minor;
1014	(f) personally or through a trained volunteer, paralegal, or other trained staff, attend all
1015	administrative and foster care citizen review board hearings pertaining to the minor's case;
1016	(g) participate in all appeals unless excused by order of the court;
1017	(h) be familiar with local experts who can provide consultation and testimony
1018	regarding the reasonableness and appropriateness of efforts made by the Division of Child and
1019	Family Services to maintain a minor in the minor's home or to reunify a minor with the minor's

1020 parent;

(i) to the extent possible, and unless it would be detrimental to the minor, personally or through a trained volunteer, paralegal, or other trained staff, keep the minor advised of the status of the minor's case, all court and administrative proceedings, discussions, and proposals made by other parties, court action, and psychiatric, medical, or other treatment or diagnostic services that are to be provided to the minor;

- (j) review proposed orders for, and as requested by the court, prepare proposed orders with clear and specific directions regarding services, treatment, and evaluation, assessment, and protection of the minor and the minor's family; and
- (k) personally or through a trained volunteer, paralegal, or other trained staff, monitor implementation of a minor's treatment plan and any dispositional orders to determine whether services ordered by the court are actually provided, are provided in a timely manner, and attempt to assess whether they are accomplishing their intended goal.
- (4) If the court appoints an attorney guardian ad litem who is not employed by or under contract with the Office of the Guardian Ad Litem, the attorney guardian ad litem shall comply with the requirements of Subsection (3).
- [(4)] (5) (a) An attorney guardian ad litem may use trained volunteers, in accordance with Title 67, Chapter 20, Volunteer Government Workers Act, trained paralegals, and other trained staff to assist in investigation and preparation of information regarding the cases of individual minors before the court. An attorney guardian ad litem may not, however, delegate the attorney's responsibilities described in Subsection (3).
- (b) All volunteers, paralegals, and staff utilized pursuant to this section shall be trained in and follow, at a minimum, the guidelines established by the United States Department of Justice Court Appointed Special Advocate Association.
- (c) The court may use volunteers trained in accordance with the requirements of Subsection [(4)] (5)(b) to assist in investigation and preparation of information regarding the cases of individual minors within the jurisdiction.
- (d) When possible and appropriate, the court may use a volunteer who is a peer of the minor appearing before the court, in order to provide assistance to that minor, under the supervision of an attorney guardian ad litem or the attorney's trained volunteer, paralegal, or other trained staff.

[(5)] (6) The attorney guardian ad litem shall continue to represent the best interest of the minor until released from duties by the court.

- [(6)] (7) (a) The juvenile court is responsible for all costs resulting from the appointment of an attorney guardian ad litem and the costs of volunteer, paralegal, and other staff appointment and training, and shall use funds appropriated by the Legislature for the guardian ad litem program to cover those costs.
- (b) (i) When the court appoints an attorney guardian ad litem under this section, the court may assess all or part of the attorney's fees, court costs, and paralegal, staff, and volunteer expenses against the minor's parents, parent, or legal guardian in a proportion that the court determines to be just and appropriate.
- (ii) The court may not assess those fees or costs against a legal guardian, when that guardian is the state, or against a parent who is found to be impecunious. If a person claims to be impecunious, the court shall require of that person an affidavit of impecuniosity as provided in Section 78-7-36 and the court shall follow the procedures and make the determinations as provided in Section 78-7-36.
- [<del>(7)</del>] (8) An attorney guardian ad litem appointed under this section, when serving in the scope of [his] the attorney guardian ad litem's duties as guardian ad litem is considered an employee of the state for purposes of indemnification under Title 63, Chapter 30, Utah Governmental Immunity Act.
- [(8)] (9) (a) An attorney guardian ad litem shall represent the best interest of a minor. If the minor's wishes differ from the attorney's determination of the minor's best interest, the attorney guardian ad litem shall communicate the minor's wishes to the court in addition to presenting the attorney's determination of the minor's best interest. A difference between the minor's wishes and the attorney's determination of best interest may not be considered a conflict of interest for the attorney.
- (b) The court may appoint one attorney guardian ad litem to represent the best interests of more than one minor child of a marriage.
- [(9)] (10) An attorney guardian ad litem shall be provided access to all Division of Child and Family Services records regarding the minor at issue and the minor's family.
- [(10)] (11) An attorney guardian ad litem shall maintain current and accurate records regarding the number of times the attorney has had contact with each minor and the actions the

attorney has taken in representation of the minor's best interest.

[(11)] (12) (a) Except as provided in Subsection [(11)] (12)(b), all records of an attorney guardian ad litem are confidential and may not be released or made public upon subpoena, search warrant, discovery proceedings, or otherwise. This subsection supersedes Title 63, Chapter 2, Government Records Access and Management Act.

- (b) All records of an attorney guardian ad litem are subject to legislative subpoena, under Title 36, Chapter 14, Legislative Subpoena Powers, and shall be released to the Legislature.
- (c) Records released in accordance with Subsection [(11)] (12)(b) shall be maintained as confidential by the Legislature. The Office of the Legislative Auditor General may, however, include summary data and nonidentifying information in its audits and reports to the Legislature.
- (d) Because of the unique role of an attorney guardian ad litem described in Subsection [(8)] (9), and the state's role and responsibility to provide a guardian ad litem program and, as parens patriae, to protect minors, Subsection [(11)] (12)(b) constitutes an exception to Rules of Professional Conduct, Rule 1.6, as provided by Rule 1.6(b)(4). A claim of attorney-client privilege does not bar access to the records of an attorney guardian ad litem by the Legislature, through legislative subpoena.

Section 16. Section 78-7-45 is amended to read:

- 78-7-45. Private attorney guardian ad litem -- Appointment -- Costs and fees -- Duties -- Conflicts of interest -- Pro bono obligation -- Indemnification -- Minimum qualifications.
- (1) (a) The court may appoint a private attorney as guardian ad litem to represent the best interests of the minor in any district court action in which the custody of or visitation with a minor is at issue. The attorney guardian ad litem shall be certified by the Director of the Office of the Guardian Ad Litem as having met the minimum qualifications for appointment, but shall not be employed by or under contract with the Office of the Guardian Ad Litem.
- (b) If an attorney guardian ad litem has been appointed for the minor in any prior or concurrent action and that attorney guardian ad litem is available, the court shall appoint that attorney guardian ad litem, unless good cause is shown why another attorney guardian ad litem should be appointed.

1113	(c) If, after appointment of the attorney guardian ad litem, an allegation of abuse,
1114	neglect, or dependency of the minor is made the court shall:
1115	(i) determine whether it is in the best interests of the minor to continue the
1116	appointment; or
1117	(ii) order the withdrawal of the private attorney guardian ad litem and [appoint]:
1118	(A) in the manner set forth in Subsection 78-3a-912(2), appoint:
1119	(I) the Office of the Guardian Ad Litem[-]; or
1120	(II) another attorney guardian ad litem; or
1121	(B) make no further appointment.
1122	(2) (a) The court shall assess all or part of the attorney guardian ad litem fees, courts
1123	costs, and paralegal, staff, and volunteer expenses against the parties in a proportion the court
1124	determines to be just.
1125	(b) If the court finds a party to be impecunious, under the provisions of Section
1126	78-7-36, the court may direct the impecunious party's share of the assessment to be covered by
1127	the attorney guardian ad litem pro bono obligation established in Subsection (6)(b).
1128	(3) The attorney guardian ad litem appointed under the provisions of this section shall:
1129	(a) represent the best interests of the minor from the date of the appointment until
1130	released by the court;
1131	(b) conduct or supervise an independent investigation in order to obtain a clear
1132	understanding of the situation and needs of the minor;
1133	(c) interview witnesses and review relevant records pertaining to the minor and the
1134	minor's family, including medical, psychological, and school records;
1135	(d) if the minor is old enough to communicate and unless it would be detrimental to the
1136	minor:
1137	(i) meet with and interview the minor;
1138	(ii) determine the minor's goals and concerns regarding custody or visitation; and
1139	(iii) counsel the minor regarding the nature, purpose, status, and implications of the
1140	case, of hearings, of recommendations, and proposals by parties and of court orders;
1141	(e) conduct discovery, file pleadings and other papers, prepare and review orders, and
1142	otherwise comply with the Utah Rules of Civil Procedure as necessary to protect the best
1143	interest of the minor;

1144 (f) unless excused by the court, prepare for and attend all mediation hearings and all 1145 court conferences and hearings, and present witnesses and exhibits as necessary to protect the 1146 best interests of the minor; 1147 (g) identify community resources to protect the best interests of the minor and advocate 1148 for those resources; and 1149 (h) participate in all appeals unless excused by the court. 1150 (4) (a) (i) The attorney guardian ad litem shall represent the best interests of a minor. 1151 (ii) If the minor's wishes differ from the attorney's determination of the minor's best 1152 interests, the attorney guardian ad litem shall communicate to the court the minor's wishes and 1153 the attorney's determination of the minor's best interests. 1154 (iii) A difference between the minor's wishes and the attorney's determination of best 1155 interests is not sufficient to create a conflict of interest. 1156 (b) The court may appoint one attorney guardian ad litem to represent the best interests 1157 of more than one minor child of a marriage. (5) An attorney guardian ad litem appointed under this section is immune from any 1158 1159 civil liability that might result by reason of acts performed within the scope of duties of the 1160 attorney guardian ad litem. 1161 (6) (a) Upon the advice of the Director of the Office of the Guardian Ad Litem, the 1162 Judicial Council shall by rule establish the minimum qualifications and requirements for 1163 appointment by the court as an attorney guardian ad litem. (b) An attorney guardian ad litem may be required to appear pro bono in one case for 1164 1165 every five cases in which the attorney is appointed with compensation. (7) This section shall be effective in the Second, Third, and Fourth Judicial Districts on 1166

July 1, 2001, and in the remaining judicial districts of the state on July 1, 2002.

Section 17. Effective date.

This bill takes effect on July 1, 2004.

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Legislative Review Note as of 12-2-03 2:27 PM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel

### **State Impact**

It is estimated that DCFS will need \$48,300 (\$39,600 General Fund) for costs associated with additional overtime pay expected. The Attorney General's Office will need \$37,700 (\$34,300 General Fund) for additional attorney costs due to disrupted hearings from anticipated requests for Guardian Ad Litem changes. Similarly, the Courts would require \$159,000 for additional court time due to disrupted hearings and for additional Guardian Ad Litem time. Federal revenues would be dependent upon expenditures of state funds.

	FY 2005	<b>FY 2006</b>	FY 2005	FY 2006
	Approp.	Approp.	Revenue	Revenue
General Fund	\$232,900	\$232,900	\$0	\$0
Federal Funds	\$12,100	\$12,100	\$12,100	\$12,100
TOTAL	\$245,000	\$245,000	\$12,100	\$12,100

**Individual and Business Impact** 

No fiscal impact.

Office of the Legislative Fiscal Analyst